preceding the year for which payment is contemplated or for such 8 lesser period of time as the company has been in operation.

2. The municipal corporation shall, in any given year, be authorized 10 to pay over only such sums as will yield not to exceed two percent (2%) of the public transportation company's investment as the same 11 12 is valued in its tax depreciation schedule, provided that corporate profits and losses for the five preceding years or for such lesser period 13 14 of time as the company has been in operation shall not average in excess of a two percent (2%) net return. Nothing herein shall be 15 16 construed to permit the payment of funds to subsidize any losses incurred prior to the adoption of this Act.

Approved May 17, 1955.

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CHAPTER 196

MUNICIPAL TRANSIT SYSTEMS

H. F. 422

AN ACT authorizing municipal corporations to establish, purchase, acquire, enlarge, extend, improve, maintain and operate transit systems; to issue bonds and equipment trust certificates in connection therewith; providing for a board of transit trustees to operate such system, and authorizing the use of municipal funds and the levy of municipal taxes to meet any deficiency in available revenues to pay operating, maintenance, depreciation and reserve expenses of such transit systems.

Be It Enacted by the General Assembly of the State of Iowa:

SECTION 1. Definitions. The following words or terms, as used

in this Act, shall have the respective meanings as stated:

1. "Municipal corporation" shall mean any city of more than twelve thousand (12,000) population or any city or town lying adjacent to a city of more than twelve thousand (12,000) population, regardless of form of government or manner of incorporation.

2. "Transit system" shall mean all plants, equipment, property and rights useful for transportation of passengers for hire except taxicabs and includes, without limiting the generality of the foregoing, street railways, motor vehicles, trolley buses, motor buses, and any combination thereof.

3. "Board" or "transit board" shall mean the board of transit 12 13 trustees who shall not be under the provisions of chapter 365, Code 14 1954.

15 4. "Council" shall mean the city or town council constituting the 16 governing body of the municipal corporation.

Any municipal corporation shall have the power to establish or to acquire by purchase, construction, gift, condemnation and to equip, enlarge, extend, improve, maintain and operate a transit system operating or to be operated either within or without the corporate limits of such municipal corporation and either within or without the territorial limits of this state, including all or any part of the plant, equipment, vehicles, property, contracts and agreements of every kind and nature, reserve funds, employees' pension or retirement funds, special funds, franchises, licenses, patents, permits and

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papers, documents and records, rights in property, land, easements and rights of way of such a system. All property of every kind and nature acquired under authority contained in this Act shall be the property of the municipal corporation so acquiring the same and title thereto shall be taken in the name of such municipal corporation.

Any municipal corporation shall have the right of eminent domain

Any municipal corporation shall have the right of eminent domain to acquire private property necessary in connection with the establishment or acquisition, enlargement, extension, improvement, operation and maintenance of a transit system. In the event of the exercise of eminent domain to acquire an existing transit system, the provisions of section 397.20 to 397.25, inclusive, 1954 Code, shall govern so far as applicable.

- SEC. 3. No such transit system shall be acquired by any municipal corporation unless the proposition of acquiring such system by any one or more of the means specified in section two (2) of this Act is submitted to the voters of the municipal corporation at an election as hereinafter provided and the vote in favor of such proposition at such election is equal to at least sixty per cent (60%) of the legal electors voting on such proposition at such election; provided before any municipal corporation shall enter into any such contract for the purchase of a transit system, or for the extension or improvement of an existing transit system, to cost twenty thousand dollars or more, the governing body proposing to make such contract shall give thirty days notice of its intention to adopt proposed plans and specifications and the proposed form of contract therefor, by publication once each week for two consecutive weeks in some newspaper of general circulation in the municipality and also in some newspaper of general circulation in the state of Iowa, the first publication of which shall be at least thirty days prior to the time of hearing fixed in said notice. Such notice shall state as nearly as practicable the extent of the contract or of the proposed improvement. Pursuant to said notice and at such time and place as is fixed therein, the governing body shall consider the form of contract, the said plans and specifications, and offers and propositions submitted therewith, together with any objections thereto by any interested party, and at such hearing or any adjournment thereof, shall have the power to adopt such offer or offers, propositions or bids, and enter into such contracts as they shall deem to be to the best interest of the municipality.
- SEC. 4. The council of any municipal corporation may order the proposition of acquiring a transit system by any one or more of the means specified in section two (2) of this Act submitted at a regular municipal election, or may call a special election for the purpose of voting on such proposition, and specify the approximate amount of bonds to be issued, or the council shall order said proposition submitted at an election upon the petition of twenty-five (25) property owners of each voting precinct in said municipal corporation.
- SEC. 5. Notice of any such election shall be given by publication once each week for four (4) consecutive weeks in some newspaper published in the county and having a general circulation in said municipal corporation. The election shall be held on a day not less than five (5) nor more than twenty (20) days after the last publication of said notice.

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Except as hereinafter otherwise provided, the administration and management of any transit system acquired under authority contained in this Act shall be vested in a board of transit trustees consisting of three (3) members appointed by the mayor from among the resident voters of the municipal corporation with reference to their fitness for such office, which appointments shall be approved by at least a majority vote of the council. The first appointees shall hold office, one (1) for two (2) years, one (1) for three (3) years, one (1) for four (4) years. All subsequent appointments shall be for a term of six (6) years. Vacancies shall be filled as original appointments are made and for the unexpired term. Members of the board shall receive compensation of not to exceed three hundred dollars per year to each member of said board. Within fifteen (15) days after approval of his appointment and before entering upon the duties of his office, each member of the board shall take and subscribe an oath of office in the form prescribed by section sixty-three point ten (63.10) of the 1954 Code and file it in the office of the clerk of the municipal corporation. Each member of the board shall execute and furnish a bond in an amount to be fixed by the council, to be approved by the mayor and filed with the clerk of the municipal corporation. The cost of such bonds shall be paid from transit system funds. As soon as possible after the appointment of the initial members, the board shall organize for the transaction of business, elect from its own number a chairman and a secretary who shall serve for such terms as the board shall determine not exceeding their terms of office as members of the board, and adopt by-laws, rules and regulations to govern the proceedings of the board. Members of the board shall hold office until their respective successors have been appointed and have qualified. Any member may resign from his office, to take effect when his successor has been appointed and has qualified. In case of failure to qualify within the time required, or of abandonment of his office, or of change of residence to another community, or in case of death, his office shall become vacant.

Two members of the board shall constitute a quorum for the transaction of business. All action of the board shall be by resolution and the affirmative vote of at least two members shall be necessary for the adoption of any resolution. All resolutions of the board and all documents and records in its possession shall be public records and open to public inspection except such documents and records as shall be kept or prepared by the board for use in negotiations, action or proceedings to which the board is a party.

SEC. 7. Except as hereinafter otherwise provided, such board shall have possession, management, charge and superintendence of the transit system and shall have the power to make and enforce rules and regulations for the control, supervision, maintenance and operation of the transit system, and to buy, to sell and exchange any property, vehicles, equipment or rights for the benefit and efficient operation of said system. Such board shall also have the power to purchase equipment and may execute agreements, and equipment trust certificates in the form customarily used in such cases appropriate to effect such purchases and may dispose of such equipment trust certificates. All money required to be paid by the municipal corporation under the provisions of such agreements, and equipment trust cer-

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tificates shall be paid solely from the revenue or income to be derived from the operation of the transit system and from grants and loans provided in this Act. Payment for such equipment, or rentals therefor, may be made in installments, and the deferred installments may be evidenced by equipment trust certificates payable solely from such revenue or income, and title to such equipment shall not vest in the municipal corporation until the equipment trust certificates are paid.

The agreement to purchase may direct the vendor to sell and assign the equipment to a bank or trust company duly authorized to transact business in the state of Iowa, as trustee, for the benefit and security of the equipment trust certificates and may direct the trustee to deliver the equipment to the chairman or secretary of the board of transit trustees and may authorize the trustee simultaneously therewith to execute and deliver a lease of the equipment to the municipal corporation.

The agreements and leases shall be duly acknowledged before some person authorized by law to take acknowledgments of deeds and in the form required for acknowledgment of deeds and such agreements, leases and equipment trust certificates shall be authorized by resolution of the board of transit trustees and shall contain such covenants, conditions and provisions as, may be deemed necessary or appropriate to insure the payment of the equipment trust certificates solely from the revenue or income to be derived from the transit system.

The covenants, conditions and provisions of the agreements, and equipment trust certificates shall not conflict with any of the provisions of any trust agreement securing the payment of bonds of the

municipal corporation issued under the terms of this Act.

An executed copy of each such agreement and lease shall be filed in the office of the recorder of the county in which such municipal corporation is situated, and such recorder shall be entitled to a fee as provided in section three hundred thirty-five point fourteen (335.14) of the Code for each such copy filed with him, which filing shall constitute notice to any subsequent judgment creditors or any subsequent purchaser. Each vehicle so purchased and leased shall have the name of the owner and lessor plainly marked upon both sides thereof, followed by the words "Owner and Lessor".

Such board of transit trustees shall also have power to employ, fix the compensation of, and remove, subject to the provisions of Chapter 365, 1954 Code, such professional, technical and other employees, but not including executive employees, skilled or unskilled, as it may be deemed necessary for the operation and maintenance of such transit system. Chapter 365, 1954 Code, shall be applicable to all employees under the jurisdiction of the board of transit trustees, and its provisions shall govern their employment. The board may from time to time fix and establish routes and schedules and change the same whenever it is deemed advisable and shall have the power and it shall be its duty to fix, maintain, regulate and collect rates, fares or charges for the transportation of passengers and any incidental services and the rates or charges to be made for advertising in buses or any other facilities under the control of the board, so that the revenues of the system will be at all times sufficient in the aggregate to provide for the payment of the interest on and principal of all bonds and equipment trust certificates that may be issued and

outstanding under the provisions of this Act and for the payment of the operation, maintenance, depreciation and other expenses of the transit system, and for the creation of a reserve fund for the purchase of such new equipment as may reasonably be necessary for the operation of said transit system. All funds derived from taxation or otherwise for transit system purposes shall be deposited with the treasurer of the municipal corporation to the credit of said transit system and shall be withdrawn or paid out only by check or draft upon the bank signed by the chairman of the board and countersigned by the secre-

tary thereof.

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The board shall have the power to sell or otherwise dispose of any personal property which in the opinion of the board is obsolete or is no longer necessary to the operation and maintenance of the transit system. Notice of such sale or disposition of such personal property of a value of more than one thousand dollars (\$1,000.00) shall be given by publication once in one newspaper published in said municipal corporation, at least ten (10) days before such sale or disposition. The board shall establish reasonable rules and regulations governing the sale or disposition of such property. Any revenue derived from the sale of such property shall be deposited with the treasurer of the municipal corporation to the credit of the transit system.

SEC. 9. All contracts for the sale of property of the value of more than one thousand dollars (\$1,000.00) or for any concession in or lease of property for a term of more than one (1) year shall be awarded to the highest responsible bidder, after advertising for bids. All construction contracts, and contracts for supplies, materials, equipment and services, when the expense thereof will exceed one thousand dollars (\$1,000.00), shall be let to the lowest responsible bidder, after advertising for bids.

All contracts involving less than one thousand dollars (\$1,000.00) shall be let by competitive bidding whenever possible, and in any event in a manner calculated to insure the best interests of the public.

In determining the responsibility of any bidder the board may take into account past record of dealing with the bidder, experience, adequacy of equipment, ability to complete performance within the time set, and other factors besides financial responsibility, but in no case shall any such contract be awarded to any other than the highest bidder (in case of sale, concession or lease) or the lowest bidder (in case of purchase or expenditure) unless authorized or approved by a vote of at least two (2) members of the board, and unless such action is accompanied by a statement in writing setting forth the reasons for not awarding the contract to the highest or lowest bidder, as the case may be, which statement shall be kept on file in the office of the board and open to public inspection.

Contracts shall not be split into parts involving expenditure of less than one thousand dollars (\$1,000.00) for the purpose of avoiding the provisions of this section, and all such split contracts shall be void. If any collusion occurs among bidders or prospective bidders in restraint of freedom of competition, by agreement to bid a fixed amount or to refrain from bidding, or otherwise, the bids of such bidders shall be void. Each bidder shall accompany his bid with a sworn statement

that he has not been a party to any such agreement.

Members of the board and officers and employees thereof, and their

 relatives within the fourth degree by the terms of the civil law, are forbidden to be interested directly or indirectly in any contract for construction or maintenance work or for the delivery of materials, supplies or equipment.

The board shall have the right to reject all bids and to readvertise

for bids.

Advertisements for bids shall be published at least twice in a newspaper having a general circulation in the municipal corporation, the last publication to be at least ten (10) calendar days before the time for receiving bids. Such advertisements shall state the time and place for receiving and opening bids, and by reference to plans and specifications on file at the time of the first publication, or in the advertisement itself, shall describe the character of the proposed contract in sufficient detail to fully advise prospective bidders of their obligations and to insure free and open competitive bidding.

All bids in response to advertisement shall be sealed and shall be publicly opened by the board, and all bidders shall be entitled to be present in person or by representatives. Cash or a certified or satisfactory cashier's check, as a deposit of good faith, in a reasonable amount to be fixed by the board before advertising for bids, shall be required with the proposal of each bidder. Bond for faithful performance of the contract with surety or sureties satisfactory to the board and adequate insurance may be required in reasonable amounts

to be fixed by the board before advertising for bids.

The contract shall be awarded as promptly as possible after the opening of bids. The bid of the successful bidder, as well as the bids of the unsuccessful bidders, shall be placed on file and be open to public inspection. All bids shall be void if any disclosure of the terms of any bid in response to an advertisement is made or permitted to be made by the board before the time fixed for opening bids.

SEC. 10. For the purpose of acquiring, purchasing, constructing, equipping, enlarging, extending, or improving a transit system, or any part thereof, the council of the municipal corporation may by resolution, from time to time, issue and dispose of the negotiable interest-bearing bonds and may also from time to time issue and dispose of negotiable interest-bearing bonds to refund any bonds at maturity or pursuant to redemption provisions or at any time before maturity with the consent of the holders thereof. All such bonds shall be payable solely as to both principal and interest from the revenues or income to be derived from the operation of such transit system. All such bonds shall be substantially in the form prescribed by section 397.12, 1954 Code, and may bear such date or dates, may mature at such time or times not exceeding thirty (30) years from their respective dates, may bear interest at such rate or rates not exceeding five per cent (5%) per annum, payable semi-annually, may be in such form, may carry such registration privileges, may be executed in such manner, may be payable at such place or places, may be made subject to redemption in such manner and upon such terms, with or without premium, as is stated on the face thereof, may be authenticated in such manner and may contain such terms and covenants, all as may be provided in such resolution. Notwithstanding the form or tenor thereof, and in the absence of an express recital on the face thereof that it is nonnegotiable, all such bonds shall

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be negotiable instruments. Pending the preparation and execution of any such bonds temporary bonds may be issued with or without interest coupons as may be provided by resolution. To secure the payment of any or all of such bonds and for the purpose of setting forth the covenants and undertakings of the municipal corporation in connection with the issuance thereof and the issuance of any additional bonds payable from such revenue or income as well as the use and application of the revenue or income to be derived from the transit system, the municipal corporation may execute and deliver a trust agreement or agreements; provided, that no lien upon any physical property of the municipal corporation shall be created thereby. A remedy for any breach or default of the terms of any such trust agreement by the municipal corporation may be by mandamus proceedings in any court of competent jurisdiction to compel performance and compliance therewith, but the trust agreement may prescribe by whom or on whose behalf such action may be instituted. Under no circumstances shall any bonds or equipment trust certificates issued by any municipal corporation or any other obligation incurred by any municipal corporation under the provisions of this Act be or become an indebtedness of the municipal corporation within the purview of any constitutional or statutory limitation or provision, and it shall be plainly stated on the face of each bond and certificate that it does not constitute such an indebtedness or obligation but is payable solely from the revenues or income as aforesaid.

After a resolution authorizing the issuance of such bonds has been adopted, the clerk of the municipal corporation shall publish notice of such adoption in at least one (1) newspaper of general circulation in the municipal corporation at least once each week for two (2) consecutive weeks. Such notice shall identify the resolution by the date of its adoption and shall specify the amount of bonds proposed to be issued, and if within twenty (20) days following the date of the first publication of such notice a petition is filed with the clerk of the municipal corporation signed by qualified voters of said municipal corporation in number equal to or exceeding two (2) per cent of the total number of those voting at the last preceding regular municipal election in said municipal corporation as shown by the election registers or polls lists asking that the question of issuing such bonds be submitted to the legal voters of the municipal corporation, then the bonds authorized by such resolution shall not be issued unless and until the proposition to issue same shall have been submitted at an election held in the municipal corporation and approved by not less than sixty per cent (60%) of the votes cast for and against the proposition. When any such petition is filed, it shall be referred to the council of the municipal corporation at its next meeting and thereupon the council may either repeal the bond resolution or order the election which shall be called and conducted in the manner provided by sections four hundred eight A point three (408A.3) and four hundred eight A point four (408A.4) of the Code. Provided, however, if the bonds referred to shall exceed by ten per cent (10%) the amount of the bonds set forth under the provisions of Section four (4) of this Act, it shall then be mandatory that the authorization for the issuance of the bonds be submitted to an election as provided under the terms of this section. If there be no petition filed within the time hereinbefore pro-

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vided or if there be a petition filed and the proposition of issuing such bonds is approved at such election, then the council of the municipal corporation may proceed with the issuance of the bonds all as in this Act permitted and provided.

The resolution authorizing the issuance of such bonds may contain such covenants as are determined by the council of the municipal corporation to be desirable in connection with the use and application of the bond proceeds, the operation of the transit system and the custody and application of the revenues from such operation. A remedy for any breach or default of the terms of any such bonds or proceedings authorizing their issuance shall be by mandamus in a court of competent jurisdiction to compel performance and compliance therewith.

SEC. 11. Any bonds as may be authorized and issued under the provisions of this Act shall be sold at public sale following publication of notice for two (2) or more successive weeks in at least one (1) newspaper published in the county, such notice to specify the time and place of sale of said bonds, the amount to be offered for sale and any other information which may be deemed pertinent; provided, however, that if no satisfactory bid is received pursuant to such notice. the council of such municipal corporation may reject all bids received and thereafter readvertise such bonds for public sale; provided, further, that the proceedings authorizing the issuance of said bonds may provide for the delivery of such bonds to the person, firm or corporation selling to the municipal corporation such transit system, plant, equipment, vehicles, property, rights in property, land, easements or rights of way, in exchange for such transportation facilities, and the terms of such exchange, but in no event shall any payment be made for good will or going concern value of insolvent transportation facilities so exchanged and in such case the bonds shall be offered at public sale in the manner hereinbefore provided and if the best bid received at such sale is not better than the terms specified for the exchange of the bonds for such facilities, then such bid or bids shall be rejected and the bonds shall be issued in exchange for such facilities. No bonds shall be sold or exchanged upon terms of less than par plus accrued interest nor upon terms that will result in an interest cost computed to the maturity of the bonds according to standard tables of bond values of more than five per cent (5%) per annum.

SEC. 12. If in any year it appears to the board that after providing for the payment of the accruing interest on and principal due of any bonds or certificates issued hereunder from the revenues derived from the operation of such transit system, there will be a balance of such revenues in such year insufficient to pay the expenses of operation and maintenance of the transit system and the creation of the reserve fund as provided in section eight (8) of this Act, the board of transit trustees shall certify the fact of such anticipated deficit as soon as ascertained to the council of the municipal corporation and thereupon it shall be the duty of such council to make the amount of such deficiency for paying the expenses of operation and maintenance and the creation of said reserve fund available from the municipal enterprises fund in an amount not exceeding a sum that may be equivalent to a two (2) mill levy, it being conditioned that no general municipal

funds or the proceeds of any taxes shall ever be used or applied to the payment of the interest on or principal of any bonds issued under the provisions of this Act, but that such general municipal funds or proceeds of taxes may only be used and applied to pay such expenses of operation and maintenance and for the creation of the reserve fund as provided in section eight (8) of this Act as cannot be paid from available revenue derived from such operation.

SEC. 13. The board of transit trustees shall have power to apply for and accept grants and loans from the federal government or any agency or instrumentality thereof to be used for any of the purposes of the transit system and to enter into any agreement with the federal government in relation to such grants or loans; provided such agreement does not conflict with any of the provisions of any trust agreement securing the payment of bonds or certificates issued under the provisions of this Act.

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- SEC. 14. The board of transit trustees shall have the power to procure and enter into contracts for any type of insurance and indemnity against loss or damage to property from any cause, including loss of use and occupancy, against death or injury of any person, against employers' liability, against any act of any employee, official, or member of the board or transit system in the performance of the duties of his office or employment, or any other insurable risk.
- SEC. 15. If a municipal corporation acquires a transit system then being operated by a person, firm or corporation, all of the employees in the operating and maintenance divisions of the system and all other employees except executive and administrative officers shall be transferred to and appointed as employees of said municipal transit system, subject to the rights and benefits of this Act and of Chapters 97B and 97C and 365, 1954 Code of Iowa and these employees shall be given seniority credits in accordance with the records of the said previous owner, and if there is existing at the time said municipal corporation acquires the transit system a bargaining agreement covering the employees of the privately-owned system, said municipal corporation shall observe the terms of said bargaining agreement until said contract has expired.
- SEC. 16. No civil action shall be commenced in any court against the board of transit trustees or the municipal corporation by any person for any injury to his person or property unless it is commenced within two (2) years from the date that the injury or damage was received or the cause of action accrued.
- SEC. 17. The board of transit trustees shall immediately after the close of each municipal fiscal year file with the clerk or recorder of the municipal corporation a detailed and audited written report of all money received and disbursed by said board during said fiscal year, and shall publish a summary thereof in a newspaper having a general circulation within said city or town.
- SEC. 18. If any provision of this Act is held invalid, such provision shall be deemed to be excised from this Act and the invalidity thereof shall not affect any of the other provisions of this Act. If the application of any provision of this Act to any person or circum-

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stance is held invalid, it shall not affect the application of such provision to persons or circumstances other than those as to which it is invalid.

SEC. 19. The council of any municipal corporation owning and operating a transit system under this Act may order the proposition of disposing or selling the system submitted to a regular municipal election or may call a special election for the purpose of voting on such proposition, or the council shall order such proposition submitted at an election upon the petition of twenty-five (25) property owners of each voting precinct in said municipal corporation. Provided, however, that before such proposition shall be submitted to such election that all bonds and other obligations of the transit system shall have been paid or suitable provision for payment of same has been made with the bond holders or other creditors.

The form of the question submitted to the electors shall be as follows: "Shall the city or town of.....sell and dispose of its transit system for dollars and abolish its board of transit trustees?"

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16 Notice of such election shall be given as provided for in section 17 five (5) hereof.

SEC. 20. Amend section four hundred four point ten (404.10), Code 1954, by adding a new subsection thereto as follows: 2

"14. To operate and maintain a transit system and to create a reserve fund therefor.".

Approved May 9, 1955.

CHAPTER 197

MUNICIPAL SPECIAL ASSESSMENTS

S. F. 121

AN ACT to amend section three hundred ninety-one A point eighteen (391A.18), Code 1954, relating to optional court confirmation in connection with special assessment of public improvements in cities and towns.

Be It Enacted by the General Assembly of the State of Iowa:

SECTION 1. Section three hundred ninety-one A point eighteen (391A.18), Code 1954, is amended by striking all of subsection three (3) and inserting in lieu thereof the following:

'Notice of the filing of such petition shall be given in the same form and manner as is provided for service of original notice by publication by the rules of civil procedure, except as follows:

a. No affidavit of inability to effect personal service within the state of Iowa as a condition precedent to the service of original notice shall be required.

b. The original notice shall name as defendants those property owners, shown by the records of the county auditor as of the date of the filing of the petition, as having an interest in the real property to be assessed as a part of this said public improvement, and said original notice shall state that a plat and schedule in form and content as speci-